2013 Report on Public Health Goals

Claremont System

Report Prepared by
Golden State Water Company
Introduction

Public Health Goals - Background

Provisions of the California Health and Safety Code, Section 116470(b), specify that larger water utilities (>10,000 service connections) prepare a special report by July 1, 2013 if their water quality measurements have exceeded any Public Health Goals (PHGs). PHGs are non-enforceable goals established by the California EPA’s Office of Environmental Health Hazard Assessment (OEHHA). The law also requires that where OEHHA has not adopted a PHG for a constituent, the water suppliers are to use the Maximum Contaminant Level Goals (MCLGs) adopted by USEPA. Only constituents which have a California primary drinking water standard and for which either a PHG or MCLG has been set are to be addressed.

Golden State Water Company is providing information in conformance with this requirement by providing this updated report. If a regulated constituent was detected in the water supply between 2010 and 2012 at a level exceeding an applicable PHG or MCLG, this report provides the information required by the law. Included is the numerical public health risk associated with the Maximum Contaminant Level (MCL) and the PHG or MCLG, the category or type of risk to health that could be associated with each constituent, the best treatment technology available that could be used to reduce the constituent level, and an estimate of the cost to install that treatment if it is appropriate and feasible.

What Are PHGs?

The USEPA and the California Department of Public Health (CDPH) are responsible for establishing regulations and setting drinking water standards and goals. These agencies, along with the California Public Utilities Commission (CPUC) set rules and regulations for water systems to follow.

PHGs are set by OEHHA and are based solely on public health risk considerations. None of the practical risk-management factors that are considered by the USEPA or CDPH in setting MCLs are considered in setting the PHGs. These factors include analytical detection capability, treatment technology available, benefits and costs. The PHGs are not enforceable and are not required to be met by any public water system. MCLGs are the federal equivalent to PHGs.

Water Quality Data Considered

All of the water quality data collected by our water system between 2010 and 2012 for purposes of determining compliance with drinking water standards was considered. This data was summarized in our 2010, 2011, and 2012 report.
Consumer Confidence Reports on Water Quality which were made accessible to all Golden State Water customers.

**Guidelines Followed**

The Association of California Water Agencies (ACWA) formed a workgroup which prepared guidelines for water utilities to use in preparing these reports. The ACWA guidelines were used in the preparation of our report. No guidance was available from state regulatory agencies.

**Best Available Treatment Technology and Cost Estimates**

Both the USEPA and CDPH adopt Best Available Technologies (BATs) which are the best known methods of reducing contaminant levels to the MCL. Costs can be estimated for such technologies. However, since many PHGs and all MCLGs are set much lower than the MCL, it is not always possible or feasible to determine what treatment is needed to further reduce a constituent downward to or near the PHG or MCLG, many of which are set at zero. Estimating the costs to reduce a constituent to zero is difficult, if not impossible because it is not possible to verify by analytical means that the level has been lowered to zero. In some cases, installing treatment to try and further reduce very low levels of one constituent may have adverse effects on other aspects of water quality.

**Constituents Detected that Exceed PHGs or MCLGs**

**Inorganic Chemical Contaminants**

**Arsenic**

Arsenic has been detected at levels up to 2.9 micrograms per liter (µg/L) in the water supplied to the Claremont System. The MCL is 10 µg/L and the PHG is 4 nanograms per liter (ng/L). Our water system is in full compliance with the drinking water standard for arsenic, but the arsenic level in the system at times exceeds the PHG.

The CDPH and USEPA have determined that arsenic is a health concern at certain levels of exposure. The category of health risk associated with arsenic, and the reason that a drinking water standard was adopted for it, is that some people who drink water containing arsenic above the MCL over many years may experience skin damage and circulatory system problems and are at a higher risk of getting cancer. The numerical health risk for the PHG of 4 ng/L...
is one excess cancer case per million people. The numerical health risk for the MCL of 10 µg/L is 2.5 excess cancer cases per thousand people.

The CDPH lists the Best Available Technologies (BATs) for removing arsenic to below the MCL as activated alumina, ion exchange, lime softening, coagulation/filtration and reverse osmosis (RO). The most effective method to consistently remove arsenic to below the PHG is to install RO.

### Lead

Lead sampling is conducted at indoor faucets of selected customer homes, as directed by the Lead and Copper Rule. The Action Level for lead is 15 µg/l and the PHG is 0.2 µg/L. Action Level (AL) means the concentration of lead in water which is used to determine the treatment requirements that a water system is required to complete. Compliance is determined by comparing the AL to the 90th percentile level for all lead samples taken. The 90th percentile lead level in the Claremont System is 5.0 µg/L. This is below the AL per the Lead and Copper Rule, but it is above the PHG level.

The principal source of lead in tap water is the pipes and plumbing fixtures in the customer’s own household plumbing. Factors that can increase the amount of lead in tap water include: household fittings or faucets made of brass; lead-based solder used to join fittings or piping materials; and water that is soft or corrosive.

Lead is an important contaminant to monitor in drinking water. According to the USEPA, infants and children who drink water containing lead in excess of the Action Level could experience delays in their physical and mental development. Children could show deficits in attention span and learning abilities. Adults who drink this water over many years could develop kidney problems or high blood pressure. The CDPH states that lead in drinking water is rarely the sole cause of lead poisoning. However, it can significantly increase a person’s total lead exposure. Additionally, the risk of cancer for people who drink water with lead in excess of the PHG is 3 excess cases of cancer per 100 million people. The risk for people who drink water with lead in excess of the MCL is 2 excess cases of cancer per million people.

Our water system is in full compliance with the Lead and Copper Rule. Based on extensive sampling, it was determined according to State regulatory requirements that we meet the Action Levels for Lead. Therefore, we are deemed by CDPH to have optimized corrosion control for our system.

In general, optimizing corrosion control is considered to be the BAT to deal with lead. We will continue to monitor our water quality parameters that relate to corrosivity, such as the pH, hardness, alkalinity, total dissolved solids, and will take action if necessary to maintain our system in an optimized corrosion control condition.
Since we are meeting the optimized corrosion control requirement, it is not prudent to initiate additional corrosion control treatment as it involves the addition of other chemicals that could cause additional water quality issues. Therefore, no estimate of cost is included.

Organic Chemicals

**Dibromochloropropane**

Dibromochloropropane (DBCP) has been detected at a level of 44 ng/L in water supplied to the Claremont System. The MCL is 200 ng/L and the PHG is 1.7 ng/L. Our water system is in full compliance with the drinking water standard for DBCP, but the DBCP level in the system at times exceeds the PHG.

The CDPH and USEPA have determined that DBCP is a health concern at certain levels of exposure. DBCP is a banned nematocide that may still be present in soils due to runoff or leaching from former use on various crops. This chemical has been shown to cause cancer in laboratory animals such as rats and mice when the animals are exposed at high levels over their lifetimes. Chemicals that cause cancer in laboratory animals also may increase the risk of cancer in humans who are exposed over long periods of time. The numerical health risk for the PHG of 1.7 ng/L is one excess case of cancer per million people. The numerical health risk for the MCL of 200 ng/L is one excess case of cancer per ten thousand people. Additionally, some people who drink water containing DBCP in excess of the MCL over many years may experience reproductive difficulties.

The CDPH lists the BATs for removing DBCP as treatment with granular activated carbon (GAC) and by packed tower aeration. The most effective method to consistently remove DBCP to below the PHG is to install GAC treatment at the select sources where the water exceeds the PHG.

Radiological Contaminants

**Gross Alpha Particle Activity**

Certain minerals are radioactive and may emit a form of radiation known as alpha radiation, or gross alpha particle activity. Gross alpha particle activity has been detected at levels up to 6.5 pico-Curies per liter (pCi/L) in the water supplied to the Claremont System. There is no PHG for gross alpha particle activity. However, the USEPA has established a MCLG level at 0 pCi/L. The MCL for gross alpha particle activity is 15 pCi/L based on an annual average of four quarterly samples. Our water system is in full compliance with the drinking water standard for gross alpha particle activity, but the level in the system at times exceeds the PHG.

The CDPH and USEPA have determined that gross alpha particle activity is a health concern at certain levels of exposure. This radiological constituent is a
naturally occurring contaminant in some groundwater and surface water supplies. The category of health risk associated with gross alpha particle activity, and the reason that a drinking water standard was adopted for it, is that some people who drink water containing alpha emitters in excess of the MCL over many years may have an increased risk of getting cancer. The numerical health risk for the PHG of 0 pCi/L is zero excess cancer cases. The numerical health risk for the MCL of 15 pCi/L is one excess cancer case per thousand people.

The CDPH lists the BAT for removing gross alpha particle activity as reverse osmosis (RO). The most effective method to consistently remove gross alpha particle activity to below the MCLG is to install RO treatment at the select sources where the water exceeds the MCLG.

**Uranium**

Uranium has been detected at levels up 4.5 pCi/L in the water supplied to the Claremont System. The MCL is 20 pCi/L and the PHG is 0.43 pCi/L. Our water system is in full compliance with the drinking water standard for uranium, but the uranium level in the system at times exceeds the PHG.

The CDPH has determined that uranium is a health concern at certain levels of exposure. This radiological constituent is a naturally occurring contaminant in groundwater supplies. Exposure to uranium in drinking water may result in toxic effects to the kidney. This constituent has also been shown to cause cancer in laboratory animals such as rats and mice when the animals are exposed at high levels over their lifetimes. Constituents that cause cancer in laboratory animals also may increase the risk of cancer in humans who are exposed over long periods of time. The numerical health risk for the PHG of 0.43 pCi/L is one excess cancer case per million people. The numerical health risk for the MCL of 20 pCi/L is 5 excess cancer cases per hundred thousand people.

The CDPH lists the BATs for removing uranium is ion exchange, reverse osmosis (RO), lime softening, or coagulation/filtration. The most effective method to consistently remove uranium to below the PHG is to install RO treatment at the select sources where the water exceeds the PHG.

**Radium**

Combined radium (226 + 228) has been detected at levels up to 1.6 pCi/L in the water supplied to the Claremont System. There is no PHG for combined radium-226 and radium-228. The MCLG is 0 pCi/L, and the MCL is 5 pCi/L. Our water system is in full compliance with the drinking water standard for combined radium, but the level in the system at times exceeds the PHG.

The CDPH and USEPA have determined that combined radium is a health concern at certain levels of exposure. Radium is a naturally occurring radionuclide formed by the decay of uranium and thorium in the environment.
Its most common isotopes are radium-226, radium-224, and radium-228. MCLs have been set for the isotopes radium-226 and radium-228 in drinking water. The category of health risk associated with combined radium, and the reason that a drinking water standard was adopted for it, is that some people who drink water containing radium-226 and/or radium-228 in excess of the MCL over many years may have an increased risk of getting cancer. The numerical health risk for the PHG of 0 pCi/L is zero excess cancer cases. CDPH and USEPA set the drinking water standard for combined radium at 5 pCi/L to reduce the risk of cancer or other adverse health effects.

The BATs identified to remove combined radium from drinking water are ion exchange, reverse osmosis (RO), and lime softening. The most effective method to consistently remove combined radium to the MCLG is to install RO treatment at the select sources where the water exceeds the MCLG.

### Gross Beta Particle Activity

Certain minerals are radioactive and may emit a form of radiation known as photons and beta radiation. Gross beta particle activity has been detected at levels up to 6.0 pCi/L in the water supplied to the Claremont System. There is no PHG for gross beta particle activity. The MCLG is 0 millirem per year (mrem/yr), and the MCL is 4 mrem/yr. Our water system is in full compliance with the drinking water standard for gross beta particle activity, but the level in the system at times exceeds the MCLG.

The CDPH and the USEPA have determined that gross beta particle activity is a health concern at certain levels of exposure. This radiological constituent is a naturally occurring contaminant in some water supplies. The category of health risk associated with gross beta particle activity, and the reason that a drinking water standard was adopted for it, is that some people who drink water containing this contaminant in excess of the MCL over many years may have an increased risk of getting cancer. The numerical health risk for the MCLG of 0 mrem/yr is zero excess cancer cases. The numerical health risk for the MCL of 4 mrem/yr is 2 excess cancer cases per thousand people.

The Best Available Technologies (BATs) identified to treat gross beta particle activity are ion exchange and reverse osmosis (RO). The most effective method to consistently remove beta and photon emitters in order to meet the MCLG is to install RO treatment at the select sources where the water exceeds the MCLG.

### Microbiological Contaminants

#### Total Coliform Bacteria

Total coliform bacteria have been present in a maximum of 1.5% of samples collected monthly from the distribution system. This percentage is the highest monthly percentage over the 36-month period from 2010 through 2012.
Claremont System collects between 64 and 80 samples every month at points throughout the water distribution system that are analyzed for total coliforms. Total coliform bacteria were present in 1 of the 2499 samples collected during the 36 months from 2010 through 2012.

The MCL for total coliform is 5% of monthly samples, and the MCLG is 0% of monthly samples. Our water system is in full compliance with the drinking water standard for total coliform bacteria, but the level in the system at times exceeded the MCLG.

The CDPH and USEPA have determined that the presence of total coliform is a possible health concern. Total coliform bacteria are common in the environment and are generally not harmful themselves. The presence of these bacteria in drinking water, however, may indicate a problem with water treatment or the pipes that distribute the water. Their presence could also indicate that the water may be contaminated with organisms that can cause disease. Disease symptoms may include diarrhea, cramps, nausea, and possibly jaundice, and associated headaches and fatigue. These symptoms, however, are not just associated with disease-causing organisms in drinking water, but also may be caused by a number of factors other than your drinking water.

Because coliform is only an indicator of the potential presence of pathogens, it is not possible to state a specific numerical health risk. The CDPH has set an enforceable drinking water standard for total coliform to reduce the risk of adverse health effects. Under this standard, no more than 5% of the samples collected during a month can contain these bacteria. Drinking water that meets this standard is usually not associated with a health risk from disease-causing bacteria and should be considered safe.

The CDPH lists four operating and maintenance conditions as the BAT for protection against microbiological contaminants. These conditions are practiced by Golden State Water, and are as follows:

- Protection of wells from coliform contamination by appropriate placement and construction;
- Maintenance of a disinfectant residual throughout the distribution system;
- Proper maintenance of the distribution system; and
- Filtration and disinfection of approved surface water, and disinfection of groundwater.

We conduct sampling of our wells to ensure they are microbiologically safe and add chlorine to the water to help protect the distribution system. The chlorine residual levels are carefully controlled to provide the best health protection without causing the water to have undesirable taste and odor or increasing the disinfection byproduct level. This careful balance of treatment processes is essential to continue supplying our customers with safe drinking water.
Other equally important measures that we have implemented include: an effective cross-connection control program, maintenance of a disinfectant residual throughout our system, an effective monitoring and surveillance program, and maintaining positive pressures in our distribution system. Golden State Water has already taken all of the steps described by the CDPH as best available technology for coliform bacteria in Section 64447, Title 22, CCR; therefore, no cost estimate for additional treatment is given.

Cost of Treatment

The cost of treatment can depend upon a number of factors. They include the type of treatment, the number of separate treatment facilities required, and if there are multiple contaminants, whether they can all be removed with one treatment technology or require multiple technologies. The table below lists the costs for the Claremont System to consistently remove the contaminants listed in the previous section to below the PHG or MCLG. Costs include construction and annual operational expenses. These costs are estimates only, and could in fact be much higher.

<table>
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<th>Best Available Technology</th>
<th>Number of Sites Required</th>
<th>Total Annual Cost</th>
<th>Monthly Cost / Connection</th>
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<tr>
<td>Reverse Osmosis</td>
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<td>Granular Activated Carbon</td>
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<td><strong>$8,960,775.69</strong></td>
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</tr>
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Summary of Findings

Overall, eight contaminants were detected in the Claremont System at concentrations above the PHGs and or MCLGs. At no time did Golden State Water ever serve water that contained contaminants in violation of recognized and enforceable MCLs. The drinking water quality of Golden State Water’s Claremont System meets all drinking water standards for protection of public health.

If you have any questions about this report, please call us at (800) 999-4033. We are available to answer your questions 24 hours a day, 7 days a week, or visit our website at http://www.gswater.com.